

# Strengthening government oversight: legislative rapporteurs and scientific assessments

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#### Content

- 1. Introduction: Work of the Analysis and Research Department
- 2. Two Recent Innovations in Government Oversight
  - a) Legislative Rapporteurs
  - b) Scientific Assessments



## Work of the Analysis and Research Department

- Analysing, structuring and processing information into knowledge directly relevant to the parliamentary process;
- Advising committees and rapporteurs in the budget cycle;
- Conducting research;
- Conducting and/or coordinating parliamentary investigations and inquiries.



## Analysis and Research staff

- Knowledge coordinators
- EU-advisors
- Information specialists
- Legislative analysts



## Strengthening the Dutch House of Representatives

- Political Working Group chaired by Kees van der Staaij MP
- Presented its report to the Speaker in December 2021
- Working Agenda: 26
   Recommendations on
   Strengthening the Principle
   Functions of the House





## Strengthening the Dutch House of Representatives

- On scrutinizing government bills:
  - 1. Work on your knowledge position, early on!
  - 2. New instrument: legislative rapporteurs
  - 3. Provide specialist advice and support



## Legislative Rapporteurs

## Pre-legislative stage

- Analyse draft bill and consultation papers
- Comparative, academic surveys
- Procedural advice

#### Legislative Stage

- Review legislative quality and advisory opinions
- Provide nonpartisan input in legislative process

## Post-legislative stage

- Monitor government's implementation review
- Prepare parliamentary review



## Legislative Rapporteurs in practice

- So far: 9 ongoing rapporteurships (or in planning), 3 have already concluded
- Usually two co-rapporteurs (coalition + opposition) with single mandate
- Supported by legislative analyst, (deputy) clerk, knowledge coordinator, information specialist



### Example: Bill on sexual offences

- What did the Legislative Rapporteurs do?
  - Researching certain topics in depth (e.g. negligence vs intent)
  - -Asking clarifying/technical questions
  - -Opening statement on behalf of committee
- Effect: inspiring amendments to the bill?



#### The Scientific Assessment

- Assessment of legislative/policy proposals
  - -Goal
  - Effectiveness and efficiency
  - -Financial consequences
- Conducted jointly by 2 scientists from different universities + no involvement in proposal



- Standing Committee decides, appoints rapporteurs
- Call for scientists
- Assessment 1: information available?
- Assessment 2: choices made scientifically tenable?
- Meeting with rapporteurs
- Technical Briefing
- Debate with Minister





### **Standard Form**

- Keywords
- 4 pages
- Publicly available

Scientists:
Rapporteurs:
Contactperson Analysis and Research Department:
Proposal:

Judgement: O Adequate A Deserves attention O Must be improved

	Judgement	Information in the proposal	Recommendations scientists
1. Findability	<b>△</b>		
2. Goal	<b>O</b>		
3. Policy instruments	<b>3</b>		
4. Effectiveness	3		
5. Efficiency	<u> </u>		
6. Financial consequences (State)	<u> </u>		
7. Financial consequences (third parties)	<u>A</u>		
8. Evaluation	<b>3</b>		



## Whistle-blower Protection Act (WPA)

- Implementation EU-Directive
- Scientists were critical
- Technical Briefing
- Minor amendment of WPA
- Most recommendations postponed

Judgement: O Adequate 🔔 Deserves attention O Must be improved





- Staff memo on (lack of) follow-up recommendations
- Consequently addressed by MPs in debate
- In the end: main recommendations adopted in amendments!



Studenten Recht en Bestuur adviseren Tweede Kamer over Wet bescherming klokkenluiders

rug.nl • Leestijd: 2 min.

- Also: student participation
- Award Best University Lecturer for one of the scientists!



## Thank you!